

Reporting Concepts

General

The annual update of the “U.S. Overseas Loans and Grants”, informally known as the “*Greenbook*”, contains summary data of United States Government (USG) foreign assistance since 1945 and detailed annual data for the last four fiscal years. Foreign assistance is categorized as either economic assistance or military assistance. Non-concessional support is also presented. The contents of each section are explained in further detail below.

Foreign assistance is reported by recipient country and organized by geographic region, without distinction between developed and developing countries. The report includes a world summary page, regional summary pages and individual country pages.

Any country which has received economic or military assistance since 1945 and is considered an “Independent State” by the U.S. Department of State merits an individual country page. Generally, country names are those officially designated by the U.S. Department of State. Specific information on country/region names and groupings can be found in the County and Regional Notes in the back of the book.

From 1955 to the present, annual data represent total new grant obligations and loan authorizations in the given fiscal year. Prior to 1955, grant data represent net obligations and loan data represent net authorizations. Where obligations are not available, appropriations or disbursements are used. Historical data are updated and may not reconcile with past editions of the *Greenbook*. All data are reported in historical U.S. dollars. Columns and rows may not sum due to rounding. Values less than \$50,000 are denoted as 0.0 .

The accounts that make up each row of the country pages are listed below. All accounts are presented by funding agency, with the exception of accounts funded by the Executive Office of the President, which are credited to the implementing agency. For annual data of the individual accounts or programs visit <http://gesdb.usaid.gov/gbk/index.html>.

Significant Changes in FY2004 Layout

Three major improvements were made to the presentation of accounts in this year's *Greenbook* publication to reflect the changing nature of U.S. foreign assistance. First, all accounts are presented by the funding agency, with an additional section added to show State Department programs. Second, since the majority of foreign assistance is now in the form of grants, the distinction between loans and grants was removed from the row presentation. A new column was added to each country page that shows totals loans from 1946 to the present. Third, several accounts were moved from Military Assistance to Other Economic Assistance.

Section Notes

A brief explanation of the contents of each section (economic assistance, military assistance, and non-concessional support) is provided below. The economic assistance section is further divided by funding agency. For appropriations funded by the Executive Office of the President, the program is listed under the implementing agency. The tables provide a detailed listing of “accounts” that comprise each section and funding agency for the current year. For the purpose of this publication, “accounts” refer to Federal appropriation accounts.

Economic Assistance

Total economic assistance is broken into the following funding categories: United States Agency for International Development (USAID) and Predecessor, Department of Agriculture, Department of State and Other Economic Assistance.

The **USAID and Predecessor** Table shows the comprehensive list of accounts that comprise the funding categories for USAID.

	Fiscal Year 2004
A. USAID and Predecessor	\$11,171,737,754
Child Survival and Health Fund	1,767,553,428
Development Assistance	1,485,962,430
Economic Support Fund	3,000,780,753
Other USAID Assistance	4,917,441,143
Acquisition of Property Revolving Fund	44,074
Assistance for Eastern Europe and the Baltic States	427,527,647
Assistance for the Independent States of the Former Soviet Union	498,596,246
Capital Investment Fund	95,534,222
Central America & Caribbean Emergency Disaster Recovery Fund	653,633
Development Credit Authority*	20,940,272
Foreign National Employees Separation Liability Fund	4,032,403
Guaranteed Loan Financing Account	240,663
International Disaster and Famine Assistance	397,218,682
Iraq Relief and Reconstruction Fund	2,632,594,133
Miscellaneous Trust Fund (Gifts and Donations)	15,843,634
Operating Expenses	667,884,511
Operating Expenses, Office of Inspector General	39,927,918
Payment to the Foreign Service Retirement and Disability Fund	43,859,000
Property Management Fund	200,000
Sub-Saharan Africa, Development Assistance	14,471,220
Transition Initiatives	52,861,788
Working Capital Fund	5,011,096

* USAID's DCA provides loan guarantees. The Federal Credit Reform Act of 1990 requires obligations in support of these loan guarantees.

The **Department of Agriculture** Table shows the comprehensive list of all food aid accounts and USDA's technical assistance programs.

Food Aid is comprised of historic legislative programs and the current legislative programs of PL-480 and Section 416(b). Food for Education was funded under Section 416(b), however in fiscal year 2004 it became a separate appropriation account known as the McGovern Dole Global Food for Education. All Food Aid is funded by the U.S. Department of Agriculture (USDA). PL-480 Title I programs are funded and implemented by USDA. PL-480 Titles II and III programs are funded by USDA and implemented by USAID.

	Fiscal Year 2004
B. Department of Agriculture	\$2,230,005,015
Food Aid Total	2,133,665,182
Commodity Credit Corporation Fund	183,001,869
McGovern-Dole Intl Food for Education & Child Nutrition Program	33,850,375
Public Law 480 Program Account	328,594,138
Public Law 480 Title II Grants	1,588,218,800
Other USDA Assistance	96,339,833
Food Safety and Inspection Service	100,000
National Forest System, Forest Service	3,503,287
Animal Plant Health Inspection Service	350,000
Agricultural Research Service	8,641,321
Foreign Agricultural Service	83,745,225

The **Department of State** Table shows the comprehensive list of international assistance accounts for the State Department.

	Fiscal Year 2004
C. Department of State	\$4,033,514,095
Global HIV/AIDs Initiative	409,383,110
Narcotics Control	1,349,164,247
Andean Counterdrug Initiative	753,901,694
International Narcotics Control and Law Enforcement	595,262,553
Migration and Refugee Assistance [including Emergency]	941,175,530
Nonproliferation, Anti-Terrorism, Demining & Related Programs	381,146,590
Other State Assistance	952,644,618
Educational and Cultural Exchange Programs	1,200,060
Embassy Security, Construction and Maintenance	0
Iraq Relief and Reconstruction Fund	909,440,394
National Endowment for Democracy	42,004,164

The **Other Economic Assistance** Table shows the comprehensive list of foreign assistance outside of USAID, the Department of Agriculture and the

Department of State. Details on Inactive Loans and Grants funding categories are in a later section titled "Inactive Loans and Grants Notes".

	Fiscal Year 2004
D. Other Economic Assistance	\$6,266,214,068
Peace Corps	308,171,000
Department of Defense Security Assistance	4,769,495,740
Defense of Israel Against Terrorism	28,000,000
Drug Interdiction and Counter-Drug Activities	345,434,000
Former Soviet Union Threat Reduction	704,200,940
Iraq Relief and Reconstruction Fund	3,126,000,000
Natural Resource Remediation Fund	300,000,000
Operation and Maintenance	53,815,800
Overseas Humanitarian, Disaster, and Civic Aid	212,045,000
Other Active Grant Programs	1,188,547,328
African Development Foundation	20,912,983
Compact of Free Association, Interior	135,316,345
Defense Nuclear Nonproliferation, Energy	523,470,000
Disease Control, Research and Training, CDC	142,404,099
Millennium Challenge Corporation	7,928,423
Federal Reserve Bank, Financial Management Service	489,060
Inter-American Foundation	14,547,444
International Affairs Technical Assistance	18,887,900
Iraq Relief and Reconstruction Fund	46,345,919
Multinational Species Conservation Fund, Fish & Wildlife Service	12,619,891
Operations & Administration, International Trade Administration	4,568,030
Operations, Research & Facilities, NOAA	144,000
Payment to Open World Leadership Center Trust Fund	14,199,000
Research and Related Activities, National Science Foundation	2,647,979
Resource Management, Fish and Wildlife Service	23,635,808
Customs and Border Protection, Border Transportation Security	13,015,960
Departmental Management, Labor	125,598,826
Departmental Management, Commerce	7,421,905
Federal Trade Commission	170,587
General Administration, Justice	181,283
Patent and Trademark Office	285,347
Scientific & Technical Research & Services, NIST	400,000
Trade and Development Agency	66,171,540
Transportation Planning, Research & Development, DOT	7,185,000
Inactive Programs	See Inactive Notes

The **Voluntary Contributions to Multilateral Organizations** Table includes contributions to any International Financial Institution (IFI) with individual appropriation accounts as well as other voluntary contributions to international organizations. Non-voluntary contributions, or assessed membership fees, are included in non-concessional support.

	Fiscal Year 2004
E. Voluntary Contributions to Multilateral Organizations	\$ 2,911,757,478
African Development Fund	224,497,413
Asian Development Bank	240,818,789
Enterprise for the Americas Multilateral Investment Fund	24,852,500
European Bank for Reconstruction and Development	35,279,787
International Development Association	1,752,287,288
International Fund for Agricultural Development	14,915,518
Multilateral Investment Guarantee Agency	1,117,192
Global Environment Facility	138,418,484
Global Fund to Fight HIV/AIDS, Malaria and Tuberculosis	149,115,000
International Organizations and Programs	329,722,290
Payment to the Postal Service Fund	733,217

Important Note: Official Development Assistance (ODA) and Official Assistance (OA) are reported by all donor countries, including the United States, to the Development Assistance Committee (DAC) of the Organization for Economic Cooperation and Development (OECD). All programs listed above under “Economic Assistance” are considered ODA/OA eligible by the DAC. However, Greenbook data and OECD/DAC ODA/OA are not directly comparable. The OECD/DAC has additional program coverage, reports in calendar year as opposed to fiscal year and emphasizes disbursements rather than obligations.

Military Assistance

The **Military Assistance** Table includes the comprehensive list of accounts with a non-economic-development purpose. All programs with an economic development purpose previously listed under “Military Assistance” were moved into the “Economic Assistance” category in the FY2004 Greenbook. This results in a \$1.4 billion shift from Military to Economic Assistance in FY2003, for example.

	Fiscal Year 2004
II. Military Assistance	\$ 6,791,427,796
Foreign Military Financing Grants	4,583,922,000
International Military Education and Training	88,773,000
Iraq Relief and Reconstruction Fund	1,842,000,000
Military Assistance Programs	135,000,000
Peace Keeping Operations	141,732,796

Non-Concessional Support

Non-Concessional support is broken into the following categories: Non-Concessional U.S. Loans and Annual Obligations to International Organizations. Non-Concessional U.S. Loans consists of Export-Import

Bank Loans and Other Non-Concessional U.S. Loans, including Overseas Private Investment Corporation (OPIC). Since 1999, OPIC annual loan data are the only other non-concessional loans. However, due to limited reporting by OPIC, it is impossible to separate the amount of direct loans from loan guarantees. The data in this book are direct loans and loan guarantees.

	Fiscal Year 2004
Non-Concessional U.S. Loans	2,111,645,411
Export-Import Bank	227,729,122
Overseas Private Investment Corporation	1,883,916,289
Contributions to International Organizations [Assessed]	810,744,400

Inactive Loans and Grants Notes

The report covers development assistance over a period of more than fifty years. There have been a number of changes in the types of assistance programs covered. The following tables detail the accounts that have become inactive, the last year of reported data, and the total funding assistance over the life of the account.

Some historical data are not available by individual accounts because annual data were subsumed into aggregate funding categories. For example, subsumed in historical USAID Loan and Grant data are obligations from such appropriation accounts as: Sahel Development Program, Sub-Saharan Disaster Assistance, Special Assistance, Defense Support, Direct Forces Support, Indochina Postwar Reconstruction, Middle East Special Requirements Fund, and Assistance to Portuguese Colonies in Africa. Obligations for these accounts are not available due to past reporting procedures.

Inactive Loan Programs	Last Year of Funding	Total Amount
		\$8,064,204,000
British Loan	1947	3,750,000,000
Domestic Surplus	1948	4,900,000
Merchant Ships	1948	1,200,000
Overseas Surplus	1948	43,500,000
Lend Lease Silver	1949	61,300,000
Government & Relief in Occupied Areas (GARIOA)	1950	800,000,000
Philippines Funding	1951	34,000,000
COG Offset to Grant	1952	490,000,000
Defense Mobilization Development	1953	6,400,000
Strategic Materials Development	1954	11,600,000
Defense Materials Development	1960	61,102,000

UN Headquarters & Bonds	1964	141,300,000
Reconstruction Finances Corp RFC Note	1969	63,000,000
Atomic Energy	1972	16,700,000
Ryukyu Statement	1972	320,000,000
U.S. Surplus Property	1972	1,430,601,000
European Atomic Community	1974	72,400,000
Emergency Food Aid	1975	242,200,000
Binational Center Loans	1984	2,421,000
Admin Area Development	1987	11,147,000
Social Progress Trust Fund (Loans)	1988	500,433,000

Inactive Grant Programs*	Last Year of Funding	Total Amount
		\$10,846,395,000
International Committee on Refugees	1947	3,700,000
UN Relief and Rehabilitation Agency (UNRRA)	1947	1,077,400,000
UN Relief and Works Agency - Palestine Refugees	1948	317,100,000
UNRRA & Interim Aid	1948	1,262,000,000
UNRRA & Post UNRRA	1948	407,201,000
Greek-Turkish Aid	1950	122,500,000
Emergency Relief	1951	37,600,000
International Children's Fund	1951	80,800,000
International Refugees	1951	237,000,000
Berlin Investment Fund	1953	12,900,000
Pakistan Relief Act (PL 77)	1953	67,400,000
Post UNRRA Interim Aid	1953	499,500,000
Famine Relief (PL 216)	1954	1,600,000
Foot & Mouth Disease	1955	93,800,000
Civilian Relief in Korea (CRIK)	1956	420,200,000
Philippines Rehabilitation	1963	707,500,000
Government & Relief in Occupied Areas (GARIOA)	1967	3,733,902,000
Pre-treaty Claims	1967	21,000,000
Disaster Relief	1968	13,800,000
Civilian Supplies	1972	296,800,000
Social Progress Trust Fund (Grants)	1976	106,300,000
Development & Support	1977	751,550,000
Institute of American Affairs (IAA)	1977	55,705,000
Refugees from Russia	1982	280,000,000
Inter-American Highway	1985	213,482,000
Technical Assistance	1985	25,655,000

* Some inactive programs have been superseded by similar and more recent programs.

Time Period Notes

Country and regional pages contain historical summary data, the most current four years of annual data, cumulative total and information on loan status. Summary data are available for each legislative authority: Post-War Relief (1946-1948), Marshall Plan (1949-1952), Mutual Security Act (1953-1961) and Foreign Assistance Act (1962-present). Detailed annual data on prior years can be found on the website at <http://qesdb.usaid.gov/gbk/index.html>.

Loan Status

Total loans and grants is the sum of annual data from 1945 to the present. The portion ascribed to loans is reported in the "Of which Loans" column. The outstanding amount as of September 30th, 2004 is the total amount due the U.S. Government for all loans made during the period 1946 to the present, as reported by the U.S. Department of Treasury. Private loans to foreign entities that are guaranteed and/or insured by the U.S. Government are not included in this publication. Claims acquired by the U.S. Government upon default under these programs are also not included, however, capitalization of the defaults are included. Therefore, OPIC's outstanding loan balance may be greater than total loan and grants.

Glossary of Terms

Appropriations— an act of the United States Congress allowing US Federal Agencies to incur obligations for specified purposes.

Authorization— substantive legislation that establishes legal operation of a Federal program, either indefinitely or for a specific period of time, and sanctions particular program funding levels.

Fiscal Year (FY) — an accounting period of 365 days (366 in leap years), but not necessarily starting on January 1. The fiscal year of the United States Government begins on October 1 and ends on September 30 and is designated by the calendar year in which it ends. Prior to FY 1977, the U.S. fiscal year ran from July 1 through June 30. The three-month transition period in 1976 (July 1 through September 30) is treated as a distinct reporting period.

Grant — cash transfers for which the recipient incurs no legal debt.

Loan — transfers for which the recipient incurs a legal debt and repayment is required over time, with or without interest, in convertible currencies or in kind.

Obligation — a binding agreement that will result in outlays, immediately or in the future. Budget resources must be available before obligations can be legally incurred.